EASO Consultative Forum

Synergies with civil society in the relocation process: the experience of Portugal

20 September 2016, 14.00, Lisbon

In collaboration with
<table>
<thead>
<tr>
<th>Objective</th>
<th>Listen to the actors involved in the relocation process and discuss ways to promote synergies among institutional and civil society actors in the context of relocation</th>
</tr>
</thead>
</table>
| Format    | EASO Consultative Forum framework  
Built on the experience of Portugal  
Participatory discussion |
| Participants | Portuguese, Greek, Italian asylum authorities  
EASO, IOM, UNHCR  
Civil Society from Greece, Italy, Portugal, EU+  
Relocated applicants |
The milestones of the EU relocation program

April 2015
- European Commission presents a 10 points plan of immediate actions

May 2015
- European Commission presents European Agenda on Migration

Sept 2015

March 2016
- EU-Turkey Statement

July 2016
- The 5th report on relocation and resettlement
What is relocation:
The transfer of asylum seekers who are in clear need of international protection from Greece and Italy to another European state. Their asylum application will only be examined once the relocation has taken place.

It’s necessary to:
- Be fingerprinted, identified, registered in EL/IT
- Apply for international protection in EL/IT
- Arrived in IT/EL after 24.03.2015

34,953 to be relocated from Italy
63,302 to be relocated from Greece
54,000 initially placed in pool - COM now proposed to be allocated for resettlement of SYR from TUR
Eligible nationalities

Recognition rate for key nationalities for relocation equal to or over 75%:

- Syria, Central African Republic, Eritrea, Seychelles, Dominica, Bahrain, Laos, Saudi Arabia

+ Stateless persons residing in those countries
Recognition rate for selected nationalities, July 2015 - July 2016
(EU-regulated types of protection)

- Syria
- Eritrea
- Iraq
- Afghanistan
- Pakistan
- Nigeria
- Albania

75% threshold for relocation eligibility
Where are we standing? Greece

% completed relocation (14.9.2016)
- relocated 3706
- remaining quota 59596

% indications of relocation (14.9.2016)
- pledged 9226
- remaining quota 54076

Relocations by MS of relocation:
- Spain, 151
- France, 1431
- Finland, 410
- Germany, 195
- Ireland, 69
- Latvia, 55
- Lithuania, 77
- Luxembourg, 104
- Malta, 24
- Netherlands, 439
- Portugal, 323
- Romania, 147
- Slovakia, 3
- Slovenia, 60
- Croatia, 10
- Cyprus, 42
- Czech Republic, 12
- Estonia, 49
- Bulgaria, 6

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Where are we standing? Italy

% completed relocation (14.9.2016)
- 97%
- 3%

Relocations by MS of relocation
- Finland, 180
- France, 231
- Netherlands, 178
- Portugal, 171
- Spain, 50
- Switzerland, 72
- Sweden, 39
- Croatia, 4
- Belgium, 29
- Cyprus, 10
- Germany, 20
- Latvia, 8
- Luxembourg, 20
- Malta, 26

% indication of relocation
- 90%
- 10%
Nationalities of applicants for relocation

<table>
<thead>
<tr>
<th>Member State</th>
<th>Nationality</th>
</tr>
</thead>
<tbody>
<tr>
<td>Italy</td>
<td>Mainly from Eritrea</td>
</tr>
<tr>
<td>Greece</td>
<td>Mainly from Syria; Iraq, Yemen and Eritrea</td>
</tr>
</tbody>
</table>
### Applicants in Greece and EU+ countries over the most recent 12 months

**Main countries of origin July 2015 - June 2016**

<table>
<thead>
<tr>
<th>Country</th>
<th>Greece Applications</th>
<th>Share in total</th>
<th>EU+ Applications</th>
<th>Share in total</th>
</tr>
</thead>
<tbody>
<tr>
<td>Syria</td>
<td>11 670</td>
<td>25%</td>
<td>498 995</td>
<td>16%</td>
</tr>
<tr>
<td>Pakistan</td>
<td>2 335</td>
<td>4%</td>
<td>242 105</td>
<td>8%</td>
</tr>
<tr>
<td>Iraq</td>
<td>2 130</td>
<td>4%</td>
<td>177 365</td>
<td>6%</td>
</tr>
<tr>
<td>Afghanistan</td>
<td>1 425</td>
<td>2.9%</td>
<td>59 235</td>
<td>1.9%</td>
</tr>
<tr>
<td>Albania</td>
<td>1 395</td>
<td>2.9%</td>
<td>55 385</td>
<td>1.8%</td>
</tr>
<tr>
<td>Bangladesh</td>
<td>750</td>
<td>1.4%</td>
<td>43 195</td>
<td>1.4%</td>
</tr>
<tr>
<td>Iran</td>
<td>685</td>
<td>1.4%</td>
<td>43 165</td>
<td>1.4%</td>
</tr>
<tr>
<td>Georgia</td>
<td>580</td>
<td>0.9%</td>
<td>37 545</td>
<td>1.2%</td>
</tr>
<tr>
<td>Egypt</td>
<td>420</td>
<td>0.9%</td>
<td>31 675</td>
<td>1.0%</td>
</tr>
<tr>
<td>Palestine</td>
<td>285</td>
<td>0.6%</td>
<td>26 755</td>
<td>0.9%</td>
</tr>
<tr>
<td>Morocco</td>
<td>295</td>
<td>0.6%</td>
<td>21 945</td>
<td>0.7%</td>
</tr>
<tr>
<td>Eritrea</td>
<td>235</td>
<td>0.5%</td>
<td>21 060</td>
<td>0.7%</td>
</tr>
<tr>
<td>Stateless</td>
<td>235</td>
<td>0.5%</td>
<td>19 825</td>
<td>0.6%</td>
</tr>
<tr>
<td>Nigeria</td>
<td>305</td>
<td>0.3%</td>
<td>17 700</td>
<td>0.6%</td>
</tr>
<tr>
<td>Ukraine</td>
<td>150</td>
<td>0.3%</td>
<td>18 320</td>
<td>0.6%</td>
</tr>
</tbody>
</table>

- First time applicant
- Repeated applicant

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## Applicants in Italy and EU+ countries over the most recent 12 months

**Main countries of origin July 2015 - June 2016**

<table>
<thead>
<tr>
<th>Country</th>
<th>Italy Applications</th>
<th>Share in Total</th>
<th>EU+ Applications</th>
<th>Share in Total</th>
</tr>
</thead>
<tbody>
<tr>
<td>Nigeria</td>
<td>21,470</td>
<td>10%</td>
<td>498,995</td>
<td>16%</td>
</tr>
<tr>
<td>Pakistan</td>
<td>15,385</td>
<td>4%</td>
<td>242,105</td>
<td>8%</td>
</tr>
<tr>
<td>Gambia</td>
<td>8,085</td>
<td>4%</td>
<td>177,365</td>
<td>6%</td>
</tr>
<tr>
<td>Bangladesh</td>
<td>6,435</td>
<td>3.1%</td>
<td>59,235</td>
<td>1.9%</td>
</tr>
<tr>
<td>Senegal</td>
<td>6,400</td>
<td>3.1%</td>
<td>55,385</td>
<td>1.8%</td>
</tr>
<tr>
<td>Mali</td>
<td>5,485</td>
<td>2.3%</td>
<td>43,195</td>
<td>1.4%</td>
</tr>
<tr>
<td>Côte d’Ivoire</td>
<td>4,705</td>
<td>2.3%</td>
<td>43,165</td>
<td>1.4%</td>
</tr>
<tr>
<td>Afghanistan</td>
<td>4,320</td>
<td>2.1%</td>
<td>37,545</td>
<td>1.2%</td>
</tr>
<tr>
<td>Ghana</td>
<td>4,270</td>
<td>2.1%</td>
<td>31,675</td>
<td>1.0%</td>
</tr>
<tr>
<td>Ukraine</td>
<td>3,805</td>
<td>1.6%</td>
<td>26,755</td>
<td>0.9%</td>
</tr>
<tr>
<td>Guinea</td>
<td>3,270</td>
<td>1.6%</td>
<td>21,945</td>
<td>0.7%</td>
</tr>
<tr>
<td>Eritrea</td>
<td>3,175</td>
<td>0.6%</td>
<td>21,060</td>
<td>0.7%</td>
</tr>
<tr>
<td>Unknown</td>
<td>1,325</td>
<td>0.6%</td>
<td>19,825</td>
<td>0.6%</td>
</tr>
<tr>
<td>Somalia</td>
<td>1,280</td>
<td>0.6%</td>
<td>17,700</td>
<td>0.6%</td>
</tr>
<tr>
<td>Morocco</td>
<td>1,150</td>
<td>0.6%</td>
<td>18,320</td>
<td>0.6%</td>
</tr>
</tbody>
</table>

- **First time applicant**
- **Repeated applicant**

*Image credit: European Asylum Support Office*
EASO support in the relocation process

Provision of information
- Info on the asylum procedures and on the relocation procedure to the persons disembarking, in order to inform applicants of the benefits of relocation procedure in Italy.

Registration
- Of the application for international protection of persons eligible for relocation. This activity may include additional vulnerability assessment or preliminary nationality assessment.

Matching
- Of applicants with the most appropriate MS of Relocation and preparing the transfer to the MS of Relocation. EASO experts will assist the Dublin units processing such files as well with regular Dublin cases.
- Matching tool under development with the Greek Asylum Service
EASO support

- Data collection and monitoring the overall relocation process
- Facilitate direct cooperation and exchange of information between NCPs of the MS of relocation
- Develop tools in support of specific steps in the relocation procedure (information leaflet, methods for vulnerability assessment, tracing of elements which might trigger exclusion consideration, registration forms, SOP, script..)
- Inform relevant stakeholders, the press and the general public about relocation;
- Provide effective communication tools;
The matching tool

- Aim of matching: to facilitate integration where possible
- Criteria used:
  - Demonstrated family ties
  - Demonstrated social and cultural ties (earlier stay, work experience, studies,...)
  - Knowledge of languages
  - Specific requests of MS e.g. linked to shortages in specific sections of the labour market of the MS (pilot phase)
- EASO support:
  - IT tool to automatically propose a MS of Relocation based on the characteristics of the applicants, the available places in the MS and the fair distribution of vulnerable applicants
EASO Presence in Greece

- Lesvos (hotspot)
- Chios (hotspot)
- Samos (hotspot)
- Leros (hotspot)
- Kos (hotspot)

- Athens
- Thessaloniki
- Alexandroupolis
- Corinth
EASO Presence in Italy

- Lampedusa (hotspot)
- Pozzallo (hotspot)
- Trapani (hotspot)
- Taranto (hotspot)
- Catania EURTF

- Villa Sikania (Agrigento)
- Questura of Rome
- Bari
- Crotone
- Mineo
- Sicily Mobile Team
- Rome Mobile Team
- Roving team (short term)
Greece – additional support

• **Pre-registration exercise** in mainland Greece: a large-scale operation, where some **27,600 persons** were pre-registered.

• **Admissibility procedure** in the hotspots:
Following the EU-TUR Statement, EASO provides support to the EL Asylum Service with
  - Admissibility interviews and opinion drafting
  - Vulnerability assessment/referral
  - Notification of decisions

• **Eligibility interviews**- low recognition rate nationalities
Main challenges

- A slow start - a new process, steep learning curve for many stakeholders
- Risk of absconding - need for detailed information on the countries of relocation, a quick procedure and more success stories are needed to build trust
- Pledging procedure needs to be adhered to more strictly by the MS
- Limitation of eligible nationalities
- The issue of preferences needs to be further refined as well as the matching process
- Availability of MS experts offered for deployment to support EASO’s operations
EASO should involve refugee communities in receiving countries in the development of communication tools for relocation, enabling them to inform their peers about the relocation process and the circumstances in a receiving country, preferably through social media frequently used by migrants.
Where civil society can play a role?

- Reception + vulnerable groups
- Reinforcing coherent messages
- Cultural orientation sessions
- Language training in time between notification and transfer
- Integration in MS of relocation
# EASO Relocation communication activities and tools

## #relocation

** إعادة توزيع مقدمي طلبات الحصول على الحماية الدولية**

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<table>
<thead>
<tr>
<th>#</th>
<th>Location</th>
<th>Details</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>Heliopolis, Cairo</td>
<td>Phone 01000000000</td>
</tr>
<tr>
<td>2</td>
<td>Alexandria, Alexandria</td>
<td>Phone 02000000000</td>
</tr>
<tr>
<td>3</td>
<td>El Gish, Sharqiya</td>
<td>Phone 03000000000</td>
</tr>
</tbody>
</table>

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**Malakat al-Joobi al-Elammiyya**

**List of Referral Officers in the Following Locations:**

- **Cyprus**
  - Nicosia, Nicosia District
  - Phone 0222222222

- **Greece**
  - Athens, Attica Region
  - Phone 0111111111

- **Italy**
  - Rome, Lazio Region
  - Phone 0666666666

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Relocation process flow chart

MS pledges

Pre-registration: EASO briefs on relocation; GAS enters applicant data on Albyoni; IPAC issued

Registration: AS take additional personal information & fingerprints. EASO supports registration by conducting interviews and filling out the registration

Additional security checks at request of AS

Removal from relocation for security reasons & referral to Greek procedure

Matching process by AS and EASO

Accepted relocation applicants in Thessaloniki & Alexandroupoli are moved to Athens

Rejection for security reasons

Member State of Relocation replies via Dubilnet

AS Dublin Unit sends request to pledging MS of Relocation via DublinNet

Additional security check by Member State of relocation

Cultural orientation, health checks and transit arranged by IOM

Department to the MS of relocation

Names of relocation applicants are notified to IOM by AS

UNHCR provides transportation during the process.
Applicants are hosted in different types of accommodation, including one relocation site (Egalea)

Arrival in MS of relocation, examination of asylum application and first steps towards integration
The story line of ...

1. Arrived in EL (Lesvos)
2. Applied for international protection
3. Informed about Relocation (EASO)
4. Register in the relocation program (EASO/EL AS)
5. Dedicated reception centre in Lesvos (Caritas/PAR)
6. Relocation request sent to PT (EL AS)

Pre-departure cultural orientation
- September 2016

- Health check and transfer organized (IOM)
- August 2016

- Notification of relocation decision to the applicant EL AS

- Transfer to Athens reception centre ?
- Acceptance of relocation by PT
- July 2016

- Departure to Portugal
- 13 September 2016

- Reception in PT PAR/ACM

- Application of international protection examined in MS SEF

- Integration
EASO CONSULTATIVE FORUM
Plenary Meeting
28-29 NOVEMBER 2016, ATHENS, GREECE
Interactive, participatory format

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Thank you!